

City of Canal Fulton – Northwest Local School District

Canalway School Travel Plan



Northwest Primary School

W.S. Stinson Elementary School

Northwest Middle School

Submitted

October 2011

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## Section 1: Target Schools and the Safe Routes to School Team

### **Target Schools**

Northwest Primary (Formerly NW Elementary) School  
8436 Erie Ave N.  
Canal Fulton, OH 44614  
Number of student in K-2: 437

W.S. Stinson Elementary School  
8454 Erie Ave N.  
Canal Fulton, OH 44614  
Number of students in 3-5: 519

Northwest Middle School  
8614 Erie Ave N.  
Canal Fulton, OH 44614  
Number of students in 6-8: 477

### **Canal Fulton-NW Local Schools Safe Routes to School Team**

<u>Name</u>	<u>Affiliation</u>	<u>Program Area</u>	<u>Contact</u>
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## Section 2: Introduction

The City of Canal Fulton and Northwest Local School District (NWLS) have been working together on the Canal Fulton – NWLS School Travel Plan to improve safe options for students to walk and bike to school. Safer options would lead to more students walking and biking to school as well as school officials and parents having more confidence to encourage this healthy commuting option. Currently few students walk or bike because they are not able to do so safely and most parents and school officials do not encourage this along the unsafe routes. Sidewalks are not in place along Erie Avenue from the City to the NWLS campus and there is no link from the nearby Ohio & Erie Canalway Towpath Trail. Most students currently ride school buses or are transported by car to and from school. (see tally reports – Attachment A). The City of Canal Fulton and NWLS appreciate the opportunity to submit this plan and hope that the Ohio Department of Transportation will consider it favorably.

### **The City of Canal Fulton, Stark County, Ohio**

The City of Canal Fulton has a population of about 5,479 people in about 2,000 households. It serves the surrounding rural area as an educational, retail, and transportation center. Most residents commute to work outside the community. The Ohio & Erie Canal Towpath Trail runs thru the City along the historic Ohio & Erie Canal.

Erie Avenue, the street connecting the city to the schools, has been designated as part of a National Heritage Corridor and has received national recognition as America's Byway. Canal Fulton is a destination for cyclists, hikers and bird watchers throughout the region who come to enjoy the trail. Tourism is a major factor in Canal Fulton's commercial life, with the St. Helena III canal boat and the city's many quaint shops that line the historic downtown streets. Canal Fulton encourages pedestrian traffic in the historic downtown as well as in residential and retail areas, which since 1992 have required installing sidewalks with any new development. Canal Fulton prides itself as a good place to raise children. The addition of safe options for children to walk or bike to school would support this claim.

### **Northwest Local School District**

Board Offices: 2309 Locust Street S, Canal Fulton, OH 44614 • (330) 854-2291

The Northwest Local School (NWLS) district school board approved the development of a Safe Routes to School Travel Plan at their August 2010 meeting. All the NWLS schools are located just inside the boundaries of the City of Canal Fulton in the northwest corner of Stark County with part of the district extending into Summit and Wayne counties. The district serves approximately 2,100 students in four buildings. All the schools are located on the Erie Avenue campus about 2 miles northwest of downtown Canal Fulton and about 1.4 miles southeast of the Village of Clinton. Children in kindergarten through the second grade attend Northwest Primary School. W. S. Stinson Elementary School serves grades three, four and five. Students in grades six, seven and eight attend Northwest Middle School and those in grades nine through twelve attend Northwest High School.

The NWLS are recognized for their academic excellence. There are many programs in place to address the varied and unique needs of students. The school district continually evaluates the operation of its programs to improve the learning environment for all students.

### Section 3: Public Input Process

Information about the Safe Routes to School Program and Travel Plan Development was posted on the city and the school district website in September 2010. The team coordinated with the teachers at the three schools to complete the student travel tally forms the last week of September 2010 (Attachment A). The parent surveys were also sent home with a cover sheet about the survey, the project and the upcoming town hall meeting with all students the same week. That week this robo call was also made to all K-8 parents to remind them to complete the parent surveys:

#### *Robo Call Script for NW K-8 School Parents*

*September 2010*

*Hello this is....*

*This week your child will be bringing home a Parent Survey for you and your child to complete related to The Northwest-Canal Fulton School Travel Plan.*

*Federal Funds have been made available through the Ohio Department of Transportation to create a Safe Routes to Schools Program. The City of Canal Fulton and Northwest Local School District are beginning the process to gather the required information to submit a Canal Fulton-Northwest School Travel Plan in July 2011. A completed Travel Plan that includes parent surveys is required to apply for program funding.*

*There will also be a Town Hall Meeting about the project Wednesday, October 27, 2010 at 7 pm in the NW Middle School Library. Please plan to attend if you would like more information. Please have your child return the completed survey to his/her teacher as soon as possible.*

*Thank you for your assistance in completing this survey.*

*The Northwest/Canal Fulton Travel Plan Committee*

Most surveys were returned to the school during October 2010 (Reports are in Attachment B).

A project town hall meeting was held Oct 27, 2010 at the NW Middle School Cafeteria. The minutes are below. The meeting was advertised on the city and the school district websites, announced at a City Council meeting, advertised in local newspapers and posted on the City Canalway Center and CF Police facebook pages. Since the town hall meeting attendance was lower than expected, in early November the team posted

survey questions on the city website with links from the NWLS district website, the Canal Fulton Canalway Center (Parks and Recreation) and the Canal Fulton Police Department Facebook pages requesting input before December 20, 2010. Information and the input requests were also included in the city newsletter mailed to all Canal Fulton residents mid December. Posted survey responses are included in Attachment C. Stakeholders completed interviews (Attachment D) and students wrote essays to provide additional public input (Attachment E).

Neither the City nor NWLS has existing bike or pedestrian plan recommendations in place. NWLS has no education, enforcement, encouragement programs nor wellness policy objectives in place related to students walking or biking to school.

***Canal Fulton – NWLS Safe Routes to School Town Hall Mtg Minutes  
Oct 27, 2010, 7 pm NW Middle School Cafeteria***

***Safe Routes Team attendance:***

*Joe Schultz, NWLS Teacher  
Stacy Frase, NWLS Grounds Supervisor  
Ray Gesaman, NWLS Bus Supervisor  
Mary Ann Higgins, City of Canal Fulton  
Mark Cozy, City of Canal Fulton City Manager  
Dave Koontz, City Engineer  
Doug Swartz, City Police Officer*

***Also:***

*Christine Surma, ODOT District Four Representative  
Chuck Bahl, Resident and League of American Bicyclists Representative*

***Attendees:***

*Canal Fulton Mayor John Grogan  
Canal Fulton City Councilor Sue Mayberry  
Resident/grandparent Darlene Eisenmann  
Resident/parent Denise Giroux  
Resident/parent Robyn Fox*

***Welcome and introductions***

***Four min. video presentation about Safe Routes to School from League of American Bicyclists***

***Meeting objectives and summary of program - Mark Cozy and Chistine Surma***

**Other SRTS examples** (construction and programs implemented) - Christine Surma

**Initial ideas and possible benefits for the NW - Canal Fulton plan** - Ray Gesaman

- Towpath connector trail – students off of road
- Sidewalk along Erie Ave. – very direct
- Education program for students – safety training
- Walking buses - traveling together
- Bicycling training – safety training
- Crossing guard training program – for towpath trail users crossing Erie

**Gathering Public Input** – Mark and Mary Ann

How to make Safe Routes to School successful in NW- Canal Fulton (see following pages for ideas)

- What are some ideas to consider including in the plan?
- How can we encourage students to walk or bike to school?
- How can we encourage parent involvement?
- What are some concerns?
- What are some challenges that students might face biking or walking to school?
- What are some solutions to the concerns and challenges?

**Next Steps:**

**Gather more public input** – put questions on websites, facebook to develop plan that community supports

**Meeting Conclusion** - Thank you to attendees - all want to be kept informed and involved

**Town Hall Meeting Public Input Questions and Answers**

1. What are some ideas to consider including in the plan?

*Bike or walk together in groups*

*Back road trail from Kepler (after further discussion – not feasible)*

*Explore option of using RG Drage students as volunteers*

*Get teachers involved*

*Promote public input period*

*High schoolers helping younger students (as chaperones or crossing guards)*

*Towpath connecting trail*

*Lighting*

*Barrier between the road and a trail or sidewalk*

*Pedestrian light at any crossings*

*Signage*

*Crossing walk training*

*Trailblazer training for schools*

2. How can we encourage students to walk or bike to school?

*Offer incentives like t-shirts or an ice cream social or extra credit*

*Offer high school students service credit to help*

3. *How can we encourage parent involvement?*

*Show them a well-thought out plan*

*Sell the idea*

*Less congestion near schools*

*Have a pep rally*

*Get grandparents involved*

4. *What are some concerns?*

*Traffic on Erie and Kepler – winding roads, hills, speed of cars*

*Safety concerns related to pedophiles*

*Safety and security concerns*

*Crosswalks – staffing and volunteers?*

*Sidewalk maintenance*

*Lawsuits*

*Other bikers on the towpath trail*

*Traffic within the school campuses*

5. *What are some challenges that students might face biking or walking to school?*

*Bullies*

*Intersections*

*Heavy backpacks*

*Weather*

*Distance*

*Bike safety – flat tires*

*Bike racks and locks*

*Walkers and bikers together on the same trail or path*

6. *What are some solutions to the concerns and challenges?*

*Police presence*

*Offer police Academy or parks and recreation internships to help maintain presence*

*Use retired police officers to help maintain presence*

*Implement back ground checks of volunteers (some available at CF Police Dept)*

*Use volunteer bike trainers (Chuck Bahl offered that as a certified bike safety instructor)*

## Section 4: School Demographics

### **Northwest Primary School**

Number of student in K-2: 437

Economically Disadvantaged students (144) 33.0%

Students with Disabilities (53) 12.1%

### **W.S. Stinson Elementary School**

Number of students in 3-5: 519

Economically Disadvantaged students (167)	32.2%
Students with Disabilities (98)	18.9%

**Northwest Middle School**

Number of students in 6-8: 477

Economically Disadvantaged students (138) 28.9%

Students with Disabilities (101) 21.2%

Source: EMIS Data thru Ohio Dept of Education, 2010 - 2011

**Section 5: Current School Travel Environment**

The student travel tallies and the parent survey reports are included in Attachment A and B.

**Arrival and Dismissal Procedures:**

Northwest Primary: School hours are 9:00am to 3:40pm

- School buses access NW primary through the Stinson driveway and veer right to NW Primary to unload at Door E located in the back of the building
- A sidewalk extends from Door E to the driveway for students to walk from their buses.
- Teachers / Support staff supervise the unloading / loading of buses at the Primary building.
- Bus drop off begins at 8:45am
- Parents drop off in front of the building through doors A and B and are separated from the bus traffic. This hold true for PM pick up as well.
- Afternoon student car riders are dismissed at 3:40pm at door B in front of the primary building
- Bus call begins in the PM at 3:45pm. Buses arrive staggered from their Stinson runs in random order. Buses are called as they arrive and are loaded 2 buses at a time.
- This is the only building in our district where parent traffic and bus traffic are separated for loading / unloading purposes.

W.S. Stinson Elementary: School hours 8:20am to 3:20pm

- School buses and parents drop off students in the front of the Stinson building near the main entrance. There is a curb and sidewalk running parallel to the school drive along the front of Stinson Elementary
- School buses begin dropping off students at 8:10am
- Afternoon buses arrive randomly from their middle school runs. Buses are called by number as they arrive to the building.
- Buses line-up along the sidewalk / curb to pick-up children in the afternoon. Bus call begins at 3:20pm
- Students whose parents arrive to pick them up in the afternoon are dismissed prior to student bus call.

Northwest Middle School: School hours 7:30am – 2:30pm

- School buses and parents drop-off students in the morning in the front of the school building near the main door
- School buses begin drop-off at 7:20am.
- Afternoon buses line up at 2:25pm for student dismissal. There are 12 buses in a loop in front of the middle school building
- All students are dismissed to their buses at the same time.

**School Travel Policies**

Northwest Local Schools currently buses all eligible K-8 students living within the district. There are no safety or hazard busing policies in place.

There are no traffic lights, cross walks or crossing guards on Erie Avenue in front of the school buildings. No policies are in place related to pedestrian and bicycle routes on school property. See Attachment F for the GIS Data Shapefiles.

Distance from NWLS for students:

NWLS students who live more than 1.5 miles from the school

<b>NW PRIMARY</b>	423
<b>STINSON ELEM</b>	476
<b>NW MIDDLE</b>	449

Students who live less than 1 mile

<b>NW PRIMARY</b>	10
<b>STINSON ELEM</b>	8
<b>NW MIDDLE</b>	5

Students who live between 1 - 2 miles

<b>NW PRIMARY</b>	99
<b>STINSON ELEM</b>	97
<b>NW MIDDLE</b>	39

Students who live 2 or more miles away

<b>NW PRIMARY</b>	342
<b>STINSON ELEM</b>	392
<b>NW MIDDLE</b>	417

Bike Racks: In the district's upcoming improvement phase, a bike rack for Northwest Primary School will be installed on the south side of the school outside the playground fence. For Stinson Elementary a bike rack will be installed on the east side of the building outside the playground fence and for NW Middle School a bike rack will be placed on the southwest corner of the building.

School zone flashers are located on the north and south school campus borders along Erie Ave. The school zone is approximately 2500 ' long. The times of operation are from 7:00 am to 9:30 am, from 10:45 am to 12:15 am and from 2:00 pm to 4:30 pm.

School custodians are expected to clear walkways around school buildings, but there are no roadside sidewalks in place near the schools so no sidewalk maintenance policies are in place.

## Section 6: Barriers to Active Transportation

Barriers to active transport are physical and safety related. Currently there are no safe walkways or bike ways to and from the schools. Currently parents and school officials do not encourage walking or biking along unsafe routes. Lighting is not present along Erie Avenue or the Towpath Trail. Distance is also a factor for the primary, elementary and middle school students, with 94% of the students living more than 1.5 miles from the schools. But 21% of these students live less than 2 miles from the schools. Another barrier stated by several parents and students is a concern about the recklessness and speed of high school student drivers on Erie Ave before and after school hours.

Another concern was shared about the safety of students walking or biking on the nearby towpath trail because of the difficulty to patrol by city safety officers and the proximity to water (the canal and the river). The Town Hall Meeting Minutes and the Parent Survey Report comments list more details of perceived and real barriers to active transportation.

## Section 7: Creating Solutions

The City of Canal Fulton and NWLS have identified these items to address the barriers to safe walking and biking from Canal Fulton to the NWLS K-8 school buildings.

### **Engineering**

Based on the recommendations of Stantec in the Engineering Study completed in May 2011 (in Attachment G), the City and NWLS will pursue the construction of two connecting boardwalks over the Ohio & Erie Canal and trails between the existing towpath trail and the NWLS campus. The Ohio & Erie Canalway Trail parallels Erie Ave. and currently provides a safe off-road route for bikers and pedestrians between Canal Fulton and Clinton.

- The plan proposes that a south boardwalk and trail connector be pursued first. The current property owner is open to an easement thru his property to allow for the trail.
- A northern trail connector is proposed to go thru the Northwest Baseball/Softball Association fields. The association members have given the ok to pursue this connecting trail location.
- Related to the connecting trails, a walkway/pathway connection will be pursued between the western end of NWLS campus and the residential street of Indian Hill Circle NW to allow for student bikers and pedestrians to stay off busy Erie Ave.
- Bike racks are currently being installed at each of the three K-8 NWLS schools.
- Designated bike and pedestrian pathways will be designed and built along with signage to improve on-campus movement of students from one school building to another. The preference will be to have the pathways near the back of campus to avoid students crossing the multiple driveway entrances that front on Erie Ave.

Three improvements in the City of Canal Fulton are in the plan to improve the safe routing of students biking or walking to school.

- The first is to construct a curb extension and restripe the sidewalk on the Ohio & Erie trail crossing on Market street;

- The second is to construct a pedestrian and bike pathway from Colony to Maynard Ave to offer an off-street option for a large population of students; and
- The third is to work with the developers to include a roadway or ped/bikeway from a new development on Longview to existing Poplar St. This will allow for students living in Colonial Hills and Longview areas to access the downtown area and the trail on their way to and from school.

## **Education**

Several components are in the plan to increase the knowledge and skills of K-8 students related to pedestrian and bike safety.

- One component is to include one or two days each fall of pedestrian and bike safety into the students' physical education curriculum. These days would be planned with the physical education teachers. The lesson plans and volunteers involved would come from the Stark County Health Department's Safe Kids Coalition, The League of American Bicyclists Safe Routes to School program, and the Canal Fulton Police Department.
- Once the connecting trails are constructed, maps showing the safe routes to school would be printed and distributed to all K-8 students/parents and available in the community at City and NWLS offices.
- The local representative of the League of American Bicyclists, who is also on the School Travel Plan Team plans to offer a bicycle maintenance course at the middle school, possibly as part of a job training program or as an after school program.
- The Stark County Health Department's Safe Kids Coalition plans to select NW Primary/Stinson Elementary as the site for their "Walk this Way" one day education program in October 2013.
- Another proposed program under both Education and Encouragement is to plan an August kick off Prepare to Ride to School event in St. Helena Heritage Park that includes bike checks, safety information, meeting train guides and the opportunity to ride with parents on the newly completed trail to school.

## **Encouragement**

- Under the encouragement component, the plan includes a Safe Routes to School information booth along with a bike rodeo at the NW Community day starting in January 2013. This annual event held at NW High School brings many K-8 parents and students and community organizations together to share information and support each other.
- A bike train program is proposed to start the fall after the connecting trail is complete. Experienced adult bikers in the community would volunteer to guide a group of K-8 students biking to school starting at St. Helena Heritage Park once a week in Sept and October weather permitting.

## **Enforcement**

The plan includes several items in the enforcement section.

- Arrival and departure procedures would be updated for all schools to include information for student bikers and pedestrians.
- The Canal Fulton Police Department has requested items to enhance their ability to monitor and enforce safe auto traffic control during arrival and dismissal times on the NWLS campus. This will increase the safety of any student bikers and pedestrians entering or exiting NWLS campus at the same time as automobiles and school buses.
- After the trail connections are completed and new cross walks across Erie Ave. are in place, with the support of AAA and the Canal Fulton Police Department, a crossing guard program will be started to assist students in crossing Erie Ave. safely. Also, with Stark County Park District, the Canal Fulton Police and NW High School volunteers, a volunteer trail patrol program could be initiated.

## **Evaluation**

The impact of the Safe Routes to School Plan will be evaluated by an annual survey in mid October. K-8 teachers will complete the survey form to tally the number of students who are biking or walking to school. Physical Education teachers will survey students

for improved knowledge of pedestrian and bike safety during their annual ped and bike safety curriculum.

### Section 8: Mapping

This student location map indicates the location of the K-8 student homes in relation to the three schools. It also includes the one-mile radius and two-mile radius circles from the schools. (Map in attachment F)

### Section 9: The Action Plan

This grid lists the multi-faceted countermeasures the City of Canal Fulton and NWLS have identified to address the barriers to safe walking and biking from Canal Fulton to the NWLS K-8 school buildings.

<b>Strategy</b>	<b>Details</b>	<b>Time Frame</b>	<b>Responsible Party</b>	<b>Status</b>	<b>Cost Estimate</b>	<b>Possible Funding Source</b>	<b>% of Students Affected</b>
<b>Engineering</b>	Path connection with Indian Hill Circle	Fall/winter 2012 – 13	City of CF and NWLS	Seeking funds	Medium	SRTS Funding	10%
<b>Engineering</b>	Connecting path to Ohio & Erie Trail-S	2013	City of CF and NWLS	Seeking funds	High	SRTS Funding	30%
<b>Engineering</b>	Pave Towpath trail CF – to path - S	2013	City of CF and NWLS and Stark County Parks	Seeking funds	High	SRTS Funding	30%
<b>Engineering</b>	Connecting path to Ohio & Erie Trail-N	2014	City of CF and NWLS	Seeking funds	High	STRS Funding	20%
<b>Engineering</b>	New Bike Racks on schl campus	2012	NWLS	In progress- in current bldg. project	Low	NWLS	100%
<b>Engineering</b>	On campus bike/ped path design and build	Fall 2012- Fall 2013	NWLS	Seeking funds	Medium	SRTS Funding/NWLS	100%
<b>Engineering</b>	Curb work on Market St. at trail	Spring 2013	City of CF	Seeking funds	Low	SRTS/ City of CF	20%

<b>Engineering</b>	Construct ped/bike path from Longview to Poplar St.	Fall 2013	City of CF	Seeking Funds	Low	SRTS/ City of CF, Develpr	30%
<b>Engineering</b>	Construct ped/bike path from Colony to Maynard Ave.	Fall 2013	City of CF	Seeking Funds	Medium	SRTS/ City of Canal Fulton	30%
<b>Education</b>	Student Ped/Bike Safety Ed K-8 (helmets, safety town)	Some in place, new to start in 2013/14	NWLS/Safe Kids/LAB/CF Police/ Aultman	Some in progress & seeking funds to expand	Low	SRTS/ Safe Kids /LAB/CF Police	100%
<b>Education</b>	Ped/Bike Maps to K-8 students & parents	2013/14 (when path done)	NWLS/SRTS Team	Seeking funds	Low	SRTS	100%
<b>Education</b>	After School Bike Maintenance at Middle School	Spring 2014	LAB	Seeking funds	Low	LAB/ SRTS	33%
<b>Education</b>	Walk This Way (NWP or Stinson)	Oct 2013 or 2014	Safe Kids and others	Seeking Funds	Low	Safe Kids	33%
<b>Education/ Encouragement</b>	Aug trail ride day	Aug 2013	LAB/SRTS Team/ NWLS/Safe Kids	Seeking Funds	Low	LAB/ SRTS	5-10%
<b>Encouragement</b>	Bike Rodeo at Community Day	January 2013 or 14	NWLS/LAB	Seeking funds	Low	SRTS/ LAB	100%
<b>Encouragement</b>	Bike Train Program K-8	Sept/Oct 2013 or 14 (when path done)	NWLS/LAB/Star k County Parks	Seeking funds	Low	SRTS/ LAB	10%
<b>Enforcement</b>	Update Arrival & Departure Process K-8	Fall 2012 (when path done)	NWLS	In progress with current bldg prjt	Low	SRTS/ NWLS	100%
<b>Enforcement</b>	Enhance speed, traffic enforcement	Fall 2012	City of Canal Fulton Police	Seeking funds	Medium	SRTS	100%
<b>Enforcement</b>	Start Crossing Guard Program	Fall 2013 (when path done)	NWLS/ CF Police/ AAA	Seeking funds	Low	SRTS/ AAA	20%
<b>Enforcement</b>	Volunteer Student Trail Patrol	When path done	NWLS/ CF Police / Stark Parks	Seeking funds	Low	SRTS	20%
<b>Enforcement</b>	Start "No Phone Zone"	Fall 2012	City of Canal Fulton Police	Seeking funds	Low	SRTS	100%
<b>Evaluation</b>	Annual K-8 survey (increase by 3% each yr)	2014 - 2016	NWLS	Seeking funds	Low	SRTS	100%

## **Section 10: Endorsements**

See attachment H for endorsement letters in support of this Canal Fulton-Northwest Local School District Canalway School Travel Plan.